CASS COUNTY ENVIRONMENTAL CONTROL AGENCY

INDEPENDENT AUDITOR'S REPORT FINANCIAL STATEMENTS

JUNE 30, 2010 AND 2009

Table of Contents

	Page
	1
	2
	3
<u>Exhibit</u>	
A	4
B C	5 6 8
	22
	24
	 А В

Officials

Name	Title	Representing
Raymond Zellmer	Chairperson	City of Wiota
Duane McFadden	Vice Chairperson	Cass County
Frank Waters Dennis Zimmerman Kern Miller Kathy Somers Dave Meyer Jessica Kinser Matt Klein Jim Hoffman Mike Cormack	Member	Cass County City of Anita City of Atlantic City of Atlantic City of Cumberland City of Griswold City of Lewis City of Marne City of Massena
Wendy Wittrock	Manager, Secretary-Treasurer	

Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS * BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM MARK D. KYHNN DAVID L. HANNASCH KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

INDEPENDENT AUDITOR'S REPORT

To the Members of the Cass County Environmental Control Agency

We have audited the accompanying financial statements of Cass County Environmental Control Agency as of and for the years ended June 30, 2010 and 2009. These financial statements are the responsibility of the Agency's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Cass County Environmental Control Agency at June 30, 2010 and 2009 and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated December 30, 2010 on our consideration of Cass County Environmental Control Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 through 3c is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Market John Kyhn & b. C. C. Atlantic, Iowa December 30, 2010

Cass County Landfill & Recycling Center



MANAGEMENT'S DISCUSSION AND ANALYSIS

The Cass County Environmental Control Agency (Agency) provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

FINANCIAL HIGHLIGHTS

- The Agency's operating revenue increased 2.9%, or \$ 22,055 from fiscal year 2009 to fiscal 2010.
- The Agency's operating expenses were 3.3%, or \$ 33,546 higher in fiscal year 2010 than in fiscal 2009.
- The Agency's net assets decreased \$ 69,256 from June 30, 2009 to June 30, 2010.

USING THIS ANNUAL REPORT

5

The Cass County Environmental Control Agency's accounts are organized as an enterprise fund. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The Agency presents its financial statements using the economic resources measurement focus and accrual basis of accounting which is the same measurement focus and basis of accounting employed by private sector business enterprises. This discussion and analysis are intended to serve as an introduction to the Agency's basic financial statements. The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Agency's financial activities.

The Statement of Net Assets presents information on the Agency's assets and liabilities, with the difference between the two reported as net assets. Over time, increases and decreases in net assets may serve as a useful indicator of whether the financial position of the Agency is improving or deteriorating.

The Statement of Revenue, Expenses and Changes to Net Assets is the basic statement of activities for proprietary funds. This statement presents information on the Agency's operating revenue and expenses, nonoperating revenue and expenses and whether the Agency's financial position has improved or deteriorated as a result of the year's activities.

The Statement of Cash Flows presents the change in the Agency's cash and cash equivalents during the year. This information can assist the user of the report in determining how the Agency financed its activities and how it met its cash requirements.

The Notes to the Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

FINANCIAL ANALYSIS OF THE COMMISSION

Statement of Net Assets

Net assets may serve over time as a useful indicator of the Agency's financial position. A summary of the Agency's net assets at June 30, 2010 and 2009 is presented below.

		2010	 2009
Current assets	\$	210,466	\$ 317,964
Non current restricted assets		110,216	118,708
Capital assets		2,400,246	2,201,633
Equipment deposits			30,000
Intangible assets	-	132,797	 204,744
Total Assets		2,853,725	2,873,049
Current liabilities		352,399	508,417
Non current liabilities		1,535,968	 1,330,018
Total Liabilities		1,888,367	1,838,435
Net Assets			
Invested in capital assets		1,621,706	1,442,043
Restricted / Unrestricted		656,348)	 407,429)
Total Net Assets	\$	965,358	\$ 1,034,614

A portion of the Agency's 2010 net assets are restricted for closure and postclosure care. State and federal laws and regulations require the Agency to place a final cover on the landfill sites and perform certain maintenance and monitoring functions at the landfill sites for a minimum of 30 years after closure.

Statement of Revenue, Expenses and Changes in Net Assets

Operating revenue is received for fees from accepting solid waste from the residents and businesses of the county. Operating expenses are expenses paid to operate the landfill. The utilization of capital assets is reflected in the financial statements as depreciation, which allocates the cost of an asset over its expected useful life. Nonoperating revenue and expenses include interest income and changes in the fair value of investments. A summary of revenue, expenses and changes in net assets for the years ended June 30, 2010 and 2009 is presented below:

	2010		2009	
Operating revenue	\$	791,501	\$	769,446
Operating expenses		1,040,474		1,006,928
Operating Loss	(248,973)	(237,482)
Net nonoperating revenue		71,339		50,474
Excess of expenses over revenues before unusual item	(177,634)	(187,008)
Unusual Item(building destroyed by fire)		108,378	<u></u>	
Change in Net Assets	(69,256)	(187,008)
Net Assets – Beginning of Year	-	1,034,614		1,221,622
Net Assets – End of Year	\$	965,358	<u>\$</u>	1,034,614

In fiscal 2010, operating revenue increased by \$ 22,055, primarily a result of the increased value of recyclables on the market. Operating expenses increased by \$ 33,546.

Statement of Cash Flows

The Statement of Cash Flows presents information related to cash inflows and outflows, summarized by operating, capital and related financing, and investing activities. Cash provided by operating activities in fiscal 2010 includes landfill fees and recycling revenues reduced by payments to employees and to suppliers. Cash used in capital and related financing activities in fiscal year 2010 includes the purchase of capital assets, proceeds and payments on long-term debt, and insurance proceeds.

CAPITAL ASSETS

At June 30, 2010 the Agency had approximately \$ 2,400,246 invested in capital assets, net of accumulated depreciation.

DEBT ADMINISTRATION

At June 30, 2010, the Agency had \$860,578 in notes payable and capital lease obligations outstanding compared to \$760,520 as of June 30, 2009. The debt outstanding increased during fiscal year 2010 due to a new note and capital lease for the purchases of equipment totaling \$292,889.

ECONOMIC FACTORS

The Agency's primary source of revenue is landfill tipping fees. Landfill tipping fees are expected to remain the same for fiscal year 2011. Operating expenditures in 2011 are also expected to remain about the same as expenditures for fiscal year 2010.

CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Cass County Environmental Control Agency, 65928 Jackson Road, Atlantic, Iowa 50022.

Statements of Net Assets

June 30,

	2010	2009
Assets		
Current assets: Cash Accounts receivable Grant receivable Prepaid insurance Total current assets	\$ 58,643 99,525 32,975 19,323 210,466	\$ 206,934 93,878 17,152 317,964
Noncurrent assets: Restricted assets: Cash Cash held in escrow by Cass County	93,626 16,590 110,216	97,356 21,352 118,708
Capital assets: Non-depreciable capital assets Depreciable capital assets, net	803,923 1,596,323 2,400,246	680,000 1,521,633 2,201,633
Equipment deposit		30,000
Intangible assets, net	132,797	204,744
Total assets	<u>\$ 2,853,725</u>	\$ 2,873,049

	2010		2009	
Liabilities and Net Assets				
Current liabilities:				
Current maturities of capital leases	\$	72,736	\$	31,840
Current maturities of notes payable		172,305		123,672
Current portion of estimated liability for landfill				
closure and postclosure care costs		23,352		93,628
Accounts payable, trade		14,446		8,185
Accounts payable, plant		50,759		233,814
Salaries and benefits payable		2,739		2,146
Due to other governments		3,884		3,884
Accrued interest payable		2,328		3,028
Compensated absences		9,850		8,220
Total current liabilities		352,399		508,417
Non-current liabilities:				
Capital leases, less current maturities		219,981		67,029
Notes payable, less current maturities		395,556		537,979
Estimated liability for landfill closure and		•		ŕ
postclosure care costs		920,431		725,010
Total non-current liabilities		1,535,968		1,330,018
Total liabilities		1,888,367		1,838,435
Net assets:				
Invested in capital assets, net of related debt		1,621,706		1,442,043
Restricted for:		1,021,700		1,772,073
Tonnage fees retained		19,354		23,789
Closure and postclosure care		90,862		94,919
Unrestricted	(766,564)	(526,137)
Total net assets		965,358		1,034,614
Total fiet assets		903,330		1,054,014
Total liabilities and net assets	<u>\$</u>	2,853,725	<u>\$</u>	2,873,049

Statements of Revenues, Expenses and Changes in Net Assets

Year ended June 30,

	2010		2009	
Operating revenues:				
Solid waste fees	\$	686,491	\$	697,127
Recyclables	4	102,124	Ψ	70,496
Reimbursements		2,886		1,823
Total operating revenues	-	791,501		769,446
Operating expenses:				
Administration		61,207		56,969
Engineering		42,372		37,580
Recycling expenses		111,905		138,485
Cover, compacting and scale expenses		145,576		149,117
Equipment		87,370		77,700
Mandated changes		54,089		15,223
Buildings and grounds		367,674		256,124
Closure and postclosure care costs		125,145		229,748
Tonnage fees to Iowa Department of				
Natural Resources		19,806		22,973
Employee benefits		25,330		23,009
Total operating expenses	***************************************	1,040,474		1,006,928
Operating loss	(248,973)	(237,482)
Non-operating revenues (expenses):				
Gain on disposal of assets		23,500		
Grant revenue		89,983		84,721
Interest income		214		5,607
Interest expense	_(42,358)	_(_	39,854)
Non-operating revenues (expenses), net		71,339		50,474
Excess of expenses over revenues before				
unusual item	(177,634)	(187,008)
Unusual item (Note 13)		108,378		
Change in net assets	(69,256)	(187,008)
Net assets beginning of year	-	1,034,614		1,221,622
Net assets end of year	<u>\$</u>	965,358	<u>\$</u>	1,034,614

See notes to financial statements.

Statements of Cash Flows

Year ended June 30,

		2010		2009
Cash flows from operating activities: Cash received from solid waste fees Cash received from recyclables Cash received from reimbursements Cash payments to suppliers for goods and services	\$	680,844 102,124 2,886 398,386)	\$	703,883 70,496 1,823 426,100)
Cash payments to suppliers for goods and services Cash payments to employees for services Net cash provided by operating activities		170,249) 217,219		159,172) 190,930
Cash flows from capital and related financing activities:				
Cash received from grantor agency Insurance proceeds	,	57,008 119,503	,	107,070
Purchase of capital assets Proceeds from sale of assets Purchase of intangible assets	(301,149) 23,500	(178,110) 27,700)
Equipment deposit Construction in progress payments	(73,164)	(30,000)
Proceeds on note payable Principal payments on capital leases	(35,975 63,066)	(7,429)
Principal payments on notes payable Interest payments on long-term debt Fee paid on line of credit	(129,765) 40,658) 2,400)	(122,744) 36,552) 2,000)
Net cash used in capital and related financing activities	(374,216)	(297,465)
Cash flows from investing activities: Interest received		214		5,607
Redemption of investments Net cash provided by investing activities		214		153,914 159,521
Net increase (decrease) in cash and cash equivalents	(156,783)		52,986
Cash and cash equivalents at beginning of year		325,642		272,656
Cash and cash equivalents at end of year	<u>\$</u>	168,859	<u>\$</u>	325,642
Reconciliation of cash and cash equivalents to the statements of net assets:				
Cash in current assets Cash held in escrow in restricted assets Cash in restricted assets	\$	58,643 16,590 93,626	\$	206,934 21,352 97,356
Total cash and cash equivalents	<u>\$</u>	168,859	<u>\$</u>	325,642

(continued next page)

Statements of Cash Flows - Continued

Year ended June 30,

		2010		2009
Reconciliation of operating loss to net cash provided by operating activities:				
Operating loss	\$(248,973)	\$(237,482)
Adjustments to reconcile operating loss to net cash provided by operating activities:				
Depreciation and amortization		340,381		224,352
Closure and postclosure care costs		125,145		195,556
Changes in assets and liabilities:				
(Increase) decrease in accounts receivable	(5,647)		6,756
Increase in prepaid insurance	Ì	2,171)	(1,032)
Increase in accounts payable, trade	`	6,261	`	1,589
Increase (decrease) in salaries and benefits		,		,
payable		593	(172)
Increase in compensated absences		1,630		1,363
Total adjustments	-	466,192		428,412
Net cash provided by operating activities	<u>\$</u>	217,219	\$	190,930

Non-Cash Transactions:

The Agency also recorded the following non-cash transactions in addition to the transactions reflected in the reconciliation of operating loss to net cash provided by operating activities.

	 	2010		2009
Book value of traded equipment	<u>\$</u>	ans set	\$	24,750
Purchase of equipment with capital lease	\$	256,914	<u>\$</u>	106,298

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Cass County Environmental Control Agency was formed in 1971 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Agency is to operate the sanitary landfill in Cass County for use by all residents of the County.

The Agency is composed of one representative from each of the eight member cities, except that the City of Atlantic appoints one additional representative and two representatives from Cass County. The member cities are: Anita, Atlantic, Cumberland, Griswold, Lewis, Massena, Marne and Wiota. The representative of a city is appointed by the political subdivision to be represented.

The Agency's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, the Cass County Environmental Control Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the Agency. The Cass County Environmental Control Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Cass County Environmental Control Agency are organized as an enterprise fund. Enterprise funds are used to account for operations (a) financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus and Basis of Accounting

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The Agency applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

The Agency distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Agency's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Assets, Liabilities, and Net Assets

The following accounting policies are followed in preparing the Statement of Net Assets:

<u>Cash, Investments, and Cash Equivalents</u> - The Agency considers all short-term investments that are highly liquid to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, they have a maturity date no longer than three months. There were no cash investments meeting the definition of cash equivalents at June 30, 2010.

<u>Restricted Assets</u> - Funds set aside for payment of closure and postclosure care costs are classified as restricted.

<u>Accounts Receivable</u> - Accounts receivable represent amounts that are due and payable from customers but have not been collected at June 30. Management of the Agency believes the receivables will be realized without material collection losses; therefore, no allowance for uncollectible accounts exists.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

<u>Capital Assets</u> - Capital assets are accounted for at historical cost. Capital assets with lives in excess of three years and cost in excess of \$500 are capitalized. Depreciation of all exhaustible fixed assets is charged as an expense against operations. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Capital assets of the Agency are depreciated using the straight line method over the following estimated useful lives:

Estimated
Useful Lives
(In Years)
40-50
20-50
3-20

Interest is capitalized on qualified assets. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period. There was no interest capitalized during the years ended June 30, 2010 and 2009.

<u>Compensated Absences</u> - Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010.

NOTE 2 - CASH AND INVESTMENTS

The Agency's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against depositories to ensure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Agency; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 2 - CASH AND INVESTMENTS - Continued

The Agency had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement 40.

NOTE 3 - PENSION AND RETIREMENT BENEFITS

The Agency contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 4.30% (4.50% effective July 1, 2010) of their annual salary and the Agency is required to contribute 6.65% (6.95% effective July 1, 2010) of annual payroll. Contribution requirements are established by state statute. The Agency's contribution to IPERS for the years ended June 30, 2010, 2009, and 2008 were \$12,056, \$10,717, and \$10,024, respectively, equal to the required contributions for each year.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 4 - CAPITAL ASSETS

A summary of capital assets at June 30, 2010 is as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Capital assets not being depreciated:				
Land	\$ 680,000	\$	\$	\$ 680,000
Construction in progress	With total	123,923		123,923
Total capital assets not being depreciated	680,000	123,923		803,923
Capital assets being depreciated:				
Land improvements	640,892	6,360		647,252
Buildings	624,043	, 	20,000	604,043
Equipment and vehicles	1,056,081	<u>347,889</u>	<u>199,881</u>	1,204,089
Total capital assets being	2 224 246	27,212	•10.001	
depreciated	2,321,016	<u>354,249</u>	219,881	2,455,384
Less accumulated depreciation for:	on			
Land improvements	87,854	137,904		225,758
Buildings	140,974	23,865	8,875	155,964
Equipment and vehicles	<u>570,555</u>	<u>106,665</u>	<u>199,881</u>	477,339
Total accumulated depreciation	799,383	268,434	208,756	859,061
Total capital assets being	1 501 622	05 015	11 125	1 506 222
depreciated, net	1,521,633	<u>85,815</u>	11,125	1,596,323
Total capital assets, net	\$ 2,201,633	\$ 209,738	<u>\$ 11,125</u>	\$ 2,400,246

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 4 - CAPITAL ASSETS - Continued

A summary of capital assets at June 30, 2009 is as follows:

	Balance Beginning of Year	Increases	<u>Decreases</u>	Balance End of Year
Capital assets not being depreciated:				
Ĺand	\$ 680,000	\$	<u>\$</u>	\$ 680,000
Total capital assets not				
being depreciated	680,000			680,000
Capital assets being depreciated:				
Land improvements	372,298	268,594		640,892
Buildings	564,637	59,406	none man	624,043
Equipment and vehicles	940,893	<u> 157,616</u>	<u>42,428</u>	1,056,081
Total capital assets being				
depreciated	1,877,828	<u>485,616</u>	42,428	2,321,016
Less accumulated depreciation for:	on			
Land improvements	37,651	50,203		87,854
Buildings	117,564	23,410		140,974
Equipment and vehicles	<u>496,872</u>	<u>91,361</u>	<u> 17,678</u>	570,555
Total accumulated				
depreciation	652,087	<u>164,974</u>	17,678	799,383
Total capital assets being				
depreciated, net	1,225,741	320,642	24,750	1,521,633
Total capital assets, net	\$ 1,905,741	\$ 320,642	<u>\$ 24,750</u>	\$ 2,201,633

Equipment costing \$427,961 has been purchased under capital lease agreements. Accumulated depreciation on this equipment totals \$59,776, including \$46,893 of depreciation for the year ended June 30, 2010.

NOTE 5 - INTANGIBLE ASSETS

The Agency did not incur any expenses for landfill design and groundwater assessment projects during the year ended June 30, 2010. The total cost of the projects was \$379,496 and is being amortized over a period of five years.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 5 - INTANGIBLE ASSETS - Continued

A summary of the intangible assets at June 30, 2010 is as follows:

	Balance Beginning of Year		<u>In</u>	creases	Dec	ereases	Balance End of Year		
Intangible assets Accumulated amortization	\$	379,496 174,752	\$	 71,947	\$		\$	379,496 246,699	
Intangible assets, net	<u>\$</u>	204,744	<u>\$(</u>	<u>71,947</u>)	\$		<u>\$</u>	132,797	

A summary of the intangible assets at June 30, 2009 is as follows:

	Balance Beginning of Year		<u> In</u>	creases	Dec	creases_	Balance End of Year		
Intangible assets Accumulated amortization	\$	296,891 115,374	\$	82,605 59,378	\$		\$	379,496 174,752	
Intangible assets, net	<u>\$</u>	181,517	<u>\$</u>	23,227	<u>\$</u>		<u>\$</u>	204,744	

NOTE 6 - NON-CURRENT LIABILITIES

A schedule of changes in the Agency's non-current liabilities for the year ended June 30, 2010 and 2009 follows:

	Balance 2009	Additions	Reductions	Balance 2010	Current Portion
Note Payable, 2003 Note Payable, 2007 Note Payable, 2010	\$ 246,664 414,987 661,651	\$ 35,975 35,975	\$ 85,703 44,062 129,765	\$ 160,961 370,925 35,975 567,861	\$ 89,942 46,388 35,975 172,305
Capital Lease Obligations: Cornhusker Internation CNH Capital Caterpillar		256,914 256,914	18,815 13,024 31,227 63,066	62,633 4,397 225,687 292,717	19,811 4,397 <u>48,528</u> 72,736
Estimated Liability for Landfill Closure and Postclosure Care Costs	818,638	125,145	NO 100	943,783	23,352
Total Non-Current Liabilities	<u>\$1,579,158</u>	\$ 418,034	<u>\$ 192,831</u>	<u>\$1,804,361</u>	\$ 268,393

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 6 - NON-CURRENT LIABILITIES - Continued

	_	Balance 2008	_A	dditions	_ <u>F</u>	Reductions	_	Balance 2009		Current Portion
Note Payable, 2003 Note Payable, 2007	\$ _	327,005 457,390 784,395	\$		\$	80,341 42,403 122,744	\$	246,664 414,987 661,651	\$ —	79,432 44,240 123,672
Capital Lease Obligations: Cornhusker Internation CNH Capital	al —			81,448 24,850 106,298		7,429 7,429	_	81,448 17,421 98,869		18,816 13,024 31,840
Estimated Liability for Landfill Closure and Postclosure Care Costs		623,082		229,748		34,192		818,638		93,628
Total Non-Current Liabilities	<u>\$</u>	1,407,477	<u>\$</u>	336,046	\$	164,365	<u>\$1</u>	1,579,158	<u>\$</u>	249,140

NOTE 7 - CAPITAL LEASES

The Agency entered into a capital lease agreement with CNH Capital on October 14, 2008 for a skid loader. The agreement was for a period of 23 months at an approximate interest rate of 1.93%.

The Agency entered into a capital lease agreement with Cornhusker International on October 17, 2008 for a high pressure hooklift. The agreement requires annual payments of \$23,124 made on the 17th of October for four years, including interest at 5.29%.

The Agency entered into a capital lease agreement with Caterpillar on November 4, 2009 for a track loader. The agreement was for a period of 60 months at an approximate interest rate of 4.25%.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 7 - CAPITAL LEASES - Continued

The following is a schedule by year of future minimum lease payments and present value of net minimum lease payments:

Year Ending June 30,	M	ent Value of Net inimum Lease syments	Rep	amount presenting nterest	Total Minimum Lease Payments		
2011 2012 2013 2014 2015	\$	72,736 71,489 74,787 55,114 18,591	\$	11,983 8,816 5,518 2,067 161	\$	84,719 80,305 80,305 57,181 18,752	
Totals	<u>\$</u>	292,717	<u>\$</u>	28,545	<u>\$</u>	321,262	

NOTE 8 - NOTES PAYABLE

The Cass County Environmental Control Agency entered into a mortgage note payable with a local bank to finance a balefill project completed during the year ended June 30, 2003. The note requires monthly payments of \$8,000, including interest at 5.0%, and matures with a balloon payment due on January 4, 2012.

The Agency entered into a mortgage note payable for \$500,000 on May 22, 2007 with a local bank to finance expansion and compliance with DNR regulations. The note requires monthly payments of \$5,250, including interest at 4.75% maturing on June 1, 2017.

The Agency entered into a note payable for \$35,975 on June 15, 2010 with a local bank to finance the purchase of equipment. The note requires a lump sum payment due June 15, 2011 to be paid with grant proceeds and includes interest at 4.0%. Proceeds from the grant were received as of the date of our report.

Scheduled principal and interest payments are as follows:

Year Ending June 30,	<u>P</u>	Principal		nterest	Total		
2011 2012 2013 2014 2015 2016-2017	\$	172,305 119,639 51,018 53,477 56,073 115,349	\$	22,670 16,001 11,982 9,523 6,927 5,318	\$	194,975 135,640 63,000 63,000 63,000 120,667	
	<u>\$</u>	567,861	<u>\$</u>	72,421	\$	640,282	

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 9 - CLOSURE AND POSTCLOSURE CARE COSTS

To comply with federal and state regulations, the Agency is required to complete a monitoring system plan and a closure/postclosure plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year postclosure care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total costs would consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deflation, technology, or applicable laws or regulations.

During the fiscal year ended June 30, 2007 it was determined that the Agency could use additional horizontal expansion to increase the capacity and life of the currently used portion of the landfill. With the construction of future cells, the estimated life of the landfill is sixty years.

These costs for the Agency have been estimated at \$533,258 for closure and \$761,494 for postclosure, for a total of \$1,294,752 as of June 30, 2010, and the portion of the liability that has been recognized is \$943,783. These amounts are based on what it would cost to perform all closure and postclosure care during the year ended June 30, 2010. Actual costs may be higher due to inflation, changes in technology or changes in regulations. The Subtitle D Cell (Phase 0) began accepting waste October 1, 2007 and has an estimated remaining life of .9 years. The Subtitle D Cell (Phase 1) began accepting waste June, 2009 and has an estimated remaining life of 2 years.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 9 - CLOSURE AND POSTCLOSURE CARE COSTS - Continued

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The Agency has begun accumulating resources to fund these costs and, at June 30, 2010, assets of \$90,862 are restricted for these purposes, of which \$21,719 is for closure and \$69,143 is for postclosure care. They are reported as restricted assets and restricted net assets on the Statements of Net Assets.

Also, pursuant to Chapter 567-113.14(8) of the Iowa Administrative Code (IAC), since the estimated closure and postclosure care costs are not fully funded, the Agency is required to demonstrate financial assurance for the unfunded costs. The Agency has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the Agency must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number of years remaining in the pay-in period

Chapter 567-113.14(8) of the IAC allows a government to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the Agency is not required to establish closure and postclosure care accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

NOTE 10 - SOLID WASTE TONNAGE FEES RETAINED

The Agency has established an account for restricting and using solid waste tonnage fees retained by the Agency in accordance with Chapter 455B.310 of the Code of Iowa.

As of June 30, 2010, the unspent amounts retained by the Agency and restricted for the required purposes totaled \$19,354 (\$23,789 as of June 30, 2009).

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 11 - RISK MANAGEMENT

The Cass County Environmental Control Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 634 members include various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each members' annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the risk pool are recorded as expenses from its operating funds at the time of payment to the risk pool. The Agency's annual contributions to the Pool were \$23,447 and \$18,694 for the years ended June 30, 2010 and 2009, respectively.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 11 - RISK MANAGEMENT - Continued

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The Agency does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2010, no liability has been recorded in the Agency's financial statements. As of June 30, 2010, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. After the sixth year, the member is refunded 100 percent of its capital contributions, however, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The Agency also carries commercial insurance purchased from other insurers for coverage associated with Workers' Compensation and Crime in the amount of \$1,000,000 and \$25,000, respectively. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 12 - CONTINGENCIES

Line of Credit

The Agency entered into a line of credit agreement in the amount of \$1,200,000 bearing an interest rate of 5%, due January 1, 2011. The primary purpose of the line of credit is to show the Agency can demonstrate financial assurance for closure and postclosure care costs. As of June 30, 2010, the outstanding balance on the line of credit was \$-0-.

Subsequent Events

The Agency has evaluated all subsequent events through December 30, 2010, the date the financial statements were available to be issued.

Notes to Financial Statements

June 30, 2010 and 2009

NOTE 12 - CONTINGENCIES - Continued

Other Post Employment Benefits (OPEB)

The Agency implemented GASB Statement No. 45 Accounting and Financial Reporting by Employers for Post Employment Benefits Other Than Pensions during the year ended June 30, 2009.

Plan Description: As required by state law, the Agency offers health insurance to former employees who have retired after age 55, but have not reached Medicare eligibility. The fully insured plan is a part of the plan offered to all Agency employees, and the retiree must pay a health insurance premium equal to that charged for current employees.

Potential for Liability: A review of the Agency's current and potential future exposure to this requirement resulted in the conclusion that no material liability exists. Therefore no liability has been recorded.

NOTE 13 - UNUSUAL ITEM

A building was destroyed by fire during fiscal year 2010. Insurance proceeds received on the destroyed building totaled \$119,503. The book value of the building was \$11,125, resulting in a gain of \$108,378. Construction to replace the destroyed building is in progress as of June 30, 2010. The total cost of the new building is estimated at \$150,000, of which \$123,923 has been incurred as of June 30, 2010. The Agency intends to pay for the building with the insurance proceeds and internally generated funds.

* * *

COMMENTS AND RECOMMENDATIONS

Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS: BUSINESS AND FINANCIAL CONSULTANTS

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MARK D. KYHNN DAVID L. HANNASCH KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Members of the Cass County Environmental Control Agency Atlantic, Iowa

We have audited the accompanying financial statements of Cass County Environmental Control Agency as of and for the year ended June 30, 2010, and have issued our report thereon dated December 30, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Cass County Environmental Control Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Cass County Environmental Control Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Cass County Environmental Control Agency's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Agency's financial statements will not be prevented or detected and corrected on a timely basis.

To the Members of the Cass County Environmental Control Agency

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part I of the accompanying Schedule of Findings as item 10-I-A to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cass County Environmental Control Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Cass County Environmental Control Agency's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Agency's responses, we did not audit Cass County Environmental Control Agency's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and constituents of Cass County Environmental Control Agency and other parties to whom the Agency may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Atlantic, Iowa December 30, 2010

Schedule of Findings

Year ended June 30, 2010

PART I - SIGNIFICANT DEFICIENCIES

<u>10-I-A Segregation of Duties</u>: A limited number of people have the primary responsibility for many of the accounting and financial duties. As a result, some of those aspects of internal accounting control which rely upon an adequate segregation of duties are, for all practical purposes, missing in the Agency. This is a common deficiency among small Organizations.

<u>Recommendation</u>: We recognize that it may not be economically feasible for the Agency to employ additional personnel for the sole purpose of segregating duties, however, it is our professional responsibility to bring this control deficiency to your attention. We recommend that the Board be aware of the lack of segregation of duties and that they act as an oversight group to the accounting personnel.

<u>Response</u>: The Board is aware of this lack of segregation of duties, but it is not economically feasible for the Agency to employ additional personnel for this reason. The Board will continue to act as an oversight group.

Conclusion: Response accepted.

* * *

PART II - INSTANCES OF NON-COMPLIANCE

No matters were reported.

* * *

PART III - OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING

<u>10-III-A Questionable Expenses</u>: No expenses that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

<u>10-III-B Travel Expense</u>: No expenditures of Agency money for travel expenses of spouses of Agency officials or employees were noted.

<u>10-III-C Board Minutes</u>: No transactions were found that we believe should have been approved in the Board minutes but were not.

<u>10-III-D Deposits and Investments</u>: No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa were noted.

Schedule of Findings

Year ended June 30, 2010

<u>PART III - OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING - Continued</u>

<u>10-III-E Solid Waste Tonnage Fees Retained</u>: No instances of non-compliance with the solid waste fees used or retained in accordance with provisions of Chapter 455B.310 of the Code of Iowa were noted.

<u>10-III-F Financial Assurance</u>: The Agency has demonstrated financial assurance for closure and postclosure care costs by establishing a local government dedicated fund as provided in Chapter 567-113.14(b) of the Code of Iowa. The calculation is made as follows:

	(Closure	Postclosure		
Total estimated costs for closure and postclosure care	\$	533,258	\$	761,494	
Less: Balance of funds held in the local dedicated fund at June 30, 2009	***************************************	26,776 506,482		68,143 693,351	
Divided by the number of years remaining in the pay-in period	÷	2.9	<u>÷</u>	2.9	
Required payment into the local dedicated fund for the year ended June 30, 2010		174,649		239,087	
Balance of funds held in the local dedicated fund at June 30, 2009		26,776	***************************************	68,143	
Required balance of funds to be held in the local dedicated fund at June 30, 2010	\$	201,425	\$	307,230	
Amount Agency has restricted for closure and postclosure care	<u>\$</u>	21,719	<u>\$</u>	69,143	

The Agency uses the availability of a \$1,200,000 line of credit to demonstrate the ability to meet the financial assurance requirements.

Schedule of Findings

Year ended June 30, 2010

PART IV - OTHER COMMENT

<u>10-IV-A Non-budgeted Expenditures</u>: It was noted during the audit that certain non-budgeted expenditures are not being recorded on the monthly expense report. It was noted in the Board minutes these expenditures were approved by the Board.

<u>Recommendation</u>: We recommend all expenditures be recorded on the monthly expense report to properly report all expenditures incurred each month. This will provide a better reporting of all expenditures.

Response: All expenditures are reviewed and approved by the Board.

Conclusion: Response accepted.

* * *